

Message Text

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42

ACTION ACDA-19

INFO OCT-01 ARA-16 EUR-25 EA-11 IO-14 ISO-00 AEC-11 AF-10

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NASA-04 NEA-14

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COME-00 EB-11 DRC-01 /225 W
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TO SECSTATE WASHDC 4851

INFO AEC GERMANTOWN

AMEMBASSY BONN

USMISSION EC BRUSSELS

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AMEMBASSY LONDON

AMEMBASSY MEXICO

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LIMITED OFFICIAL USE SECTION 1 OF 2 IAEA VIENNA 6903

DISTO

E.O. 11652: N/A

TAGS: PARM TECH PFOR IAEA UR US

SUBJECT: CONSULTATION WITH SOVIET UNION

1. SUMMARY: DURING PERIODIC CONSULTATION BETWEEN US AND
USSR MISSIONS, SOVIETS LAID CONSIDERABLE STRESS ON MAXI-
MIZING INCENTIVES FOR STATES TO BECOME PARTIES TO NPT AND
CONTINUED TO PROBE FOR US VIEWS ON HOW THIS MIGHT BEST BE
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ACCOMPLISHED. OTHERWISE ROUTINE DISCUSSIONS OF AGENDA OF

UPCOMING GENERAL CONFERENCE DISCLOSED IMPLICATION THAT SOVIET BLOC WILL SOFT-PEDAL ITS NORMAL OPPOSITION TO SOUTH KOREA THIS YEAR, AS GC WILL CONSIDER NORTH KOREAN MEMBERSHIP APPLICATION. END SUMMARY.

2. DURING PERIODIC CONSULTATION SESSION BETWEEN USSR AND US MISSIONS (OTHER POINTS REPORTED SEPTELS NOTAL), AMB. ARKADIEV STATED THAT TIME HAD COME TO STRESS PRIVILEGES AND BENEFITS OF ADHERENCE TO NPT IN MUCH STRONGER MANNER THAN HAD BEEN DONE IN PAST. HE HAD DISCUSSED THIS WITH DG EKLUND, AND HAD IMPRESSION THAT EKLUND WOULD FAVOR SOME FURTHER STEPS IN THIS DIRECTION, NOT ONLY IN PNE AREA BUT PERHAPS ALSO RELATIVE TO PROVISION OF OTHER ASSISTANCE BY AGENCY, AT OR BEFORE SEPTEMBER GENERAL CONFERENCE. MOSCOW SAW REQUIREMENT TO HAVE SOME ACTION ON THIS GENERAL SUBJECT VERY SOON, BEFORE NPT REVIEW CONFERENCE IN MAY 1975.

3. FIRST POINT WHICH ARKADIEV RAISED WAS CONCLUSION OF SAFEGUARDS AGREEMENTS REQUIRED BY TREATY; PERHAPS IN ADDITION TO CREATING SOME INCENTIVE FOR ADHERENCE TO TREATY, DEPOSITARIES SHOULD CONSIDER ALSO SPECIAL INCENTIVES AND/OR FURTHER EFFORTS TO GET STATES TO CONCLUDE SAFEGUARDS AGREEMENTS. AMONG OTHER POINTS WHICH SOVIET MISOFF SUGGESTED AD REFERENDUM FOR CONSIDERATION WERE: ACTION BY AGENCY TO MAXIMIZE BURDENS ON NON-PARTIES TO NPT OF AGENCY SAFEGUARDS PURSUANT TO INFCIRC/66/REF. 2; PREFERENTIAL PRICING OR CREDIT TERMS IN PURCHASE OF NUCLEAR EQUIPMENT AND/OR ENRICHMENT SERVICES; DIRECT GIFTS OR OTHER ASSISTANCE TO STATES ADHERING TO TREATY AND/OR UPON CONCLUSION OF SAFEGUARDS AGREEMENTS. US (PORTER) NOTED THAT THERE WAS ONE INHERENT INCENTIVE FOR ANY NPT PARTY TO CONCLUDE SAFEGUARDS AGREEMENT; WITHOUT SUCH AGREEMENT, THE STATE IN QUESTION COULD NOT RECEIVE EQUIPMENT SUCH AS REACTORS OR SNM FROM AGENCY OR FROM NPT PARTY. WE NOTED SOME COMMENTS THAT EGYPT-ISRAEL POWER REACTOR PROJECTS MIGHT TEND TO UNDERCUT RATIONALE FOR NPT ADHERENCE, BUT BILATERAL AGREEMENTS AND SAFEGUARDS AND OTHER RESTRICTIONS BUILT INTO THESE PROJECTS BY US WERE CLEARLY STIFFER THAN WE HAD RECENTLY REQUIRED OF OTHER STATES WHICH WERE PARTY TO NPT, WHICH WAS EVIDENCE OF SOME PENALTY PAID BY THOSE TWO STATES LIMITED OFFICIAL USE

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FOR NON-ADHERENCE TO TREATY. WE COULD SEE GOOD MANY PROBLEMS IN SUGGESTION FOR PREFERENTIAL PRICING OF EQUIPMENT AND/OR ENRICHMENT SERVICES, BUT IDEA OF PREFERENTIAL CREDIT TERMS (E.G., EX-IM VERSUS COMMERCIAL RATES) WAS SOMETHING SOVS AND OTHER SUPPLIERS COULD CONSIDER. THIS APPROACH ALSO MORE PRACTICAL TO ADMINISTER. MAJOR MEMBERS OF AGENCY MUST REALIZE THAT SECRETARIAT COULD NOT CONTAIN NUCLEAR PROLIFERATION ON ITS OWN; IT MUST HAVE STRONG SUPPORT OF MAJOR ADVANCED

MEMBERS EVEN IN ORDER TO MAINTAIN ITS OWN MORALE AND CONVICTION OF PARTICIPATION IN INTERNATIONALLY WORTHWHILE ACTIVITY. US FULLY CONCURRED WITH SOVIET FEELING THAT WE SHOULD CONSIDER FURTHER POSSIBLE STEPS TO EMPHASIZE OUR CONTINUED COMMITMENT TO NON-PROLIFERATION AND NPT; THIS ENTIRE MATTER, INCLUDING SOME OF OPTIONS MENTIONED BY SOVIET MISOFFS AND OTHERS, WAS CURRENTLY UNDER INTENSIVE REVIEW WITHIN USG, AND WE HOPED TO HAVE SOME INDICATION OF FUTURE POLICY BEFORE GC THIS SEPTEMBER. ARKADIEV WELCOMED SUGGESTION AND SAID THAT US AND USSR SHOULD CONSULT INTENSIVELY AT EARLY STAGE WHEN THIS POLICY REVIEW COMPLETE.

4. ARKADIEV RAISED ALSO SPECIFIC QUESTION OF PNE SERVICES PURSUANT TO ARTICLE V OF NPT, REFERRING TO EARLIER DISCUSSION WITH US MISSION LAST MAY (IAEA VIENNA 4767). HE HAD DISCUSSED THIS MATTER ALSO WITH DG EKLUND, AND WHILE NOT OVERLY ENTHUSIASTIC, EKLUND HAD APPEARED TO ACCEPT NECESSITY FOR SOME VISIBLE AGENCY ACTION TO ESTABLISH INSTITUTIONAL FRAMEWORK FOR "SERVICE" FOR PROVISION OF PNE'S PURSUANT TO ARTICLE V. PORTER STATED THAT WE HAD CONTINUED TO THINK OF POSSIBILITY OF BOARD RESOLUTION ON SUBJECT ALONG LINES OUR PREVIOUS DISCUSSION; THIS MATTER ALSO WAS UNDER CURRENT REVIEW IN WASHINGTON AND WE WOULD BE IN TOUCH FOR FURTHER CONSULTATION. ARKADIEV VISIBLY WELCOMED IDEA OF RESOLUTION, AND INDICATED EAGERNESS TO CONSULT FURTHER AS SOON AS POSSIBLE ON SUBJECT.

5. ARKADIEV ALSO MADE REFERENCE TO CURRENT SECRETARIAT DISCUSSIONS OF INTERPRETATION OF PHRASE QUOTE NOT TO FURTHER ANY MILITARY PURPOSE UNQUOTE IN AGENCY SAFEGUARDS AGREEMENTS (IAEA VIENNA 6285); HE HAS RECEIVED COPY OF DRAFT INTERPRETATION FROM SECRETARIAT AND SUBJECT TO FURTHER COMMENT FROM MOSCOW FELT THAT IT WOULD BE HIGHLY DESIRABLE TO HAVE SUCH INTERPRETATION FORMALIZED AND CIRCULATED BEFORE SEPT. LIMITED OFFICIAL USE

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13 BOARD MEETING. PORTER AGREED, SUBJECT TO CONDITION

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ACTION ACDA-19

INFO OCT-01 ARA-16 EUR-25 EA-11 IO-14 ISO-00 AEC-11 AF-10

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NASA-04 NEA-14

NSAE-00 NSC-07 OIC-04 SP-03 PA-04 PRS-01 RSC-01

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THAT IT NOT BE PUBLICIZED LONG ENOUGH BEFORE BOARD MEETING
TO ALLOW A GROUNDSWELL OF OPPOSITION TO BE DRUMMED UP BY NON-PARTIES
TO NPT. MSSIONS AGREED TO KEEP IN TOUCH AS THIS MATTER DEVELOPED.

6. ARKADIEV THEN ASKED IF US HAD HEARD OF LETTER OR NOTE TRANS-
MITTED DIRECTLY TO SECRETARIAT FOR NPT REVCON PREPCOM BY EITHER
OPANAL OR BY GOVERNMENT OF MEXICO, SUGGESTING THAT ALL PARTIES
TO TLATELOLCO TREATY, WHETHER OR NOT ALSO PARTIES TO NPT, SHOULD
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BE ELIGIBLE TO RECEIVE ANY AND ALL BENEFITES AVAILABLE TO
PARTIES TO NPT. PORTER SAID WE HAD NOT, BUT WOULD LOOK INTO
MATTER. ARKADIEV APPEARED TO FEEL QUITE STRONGLY THAT ANY
PRIVILEGES, OF WHICH THERE WERE PRECIOUS FEW, AVAILABLE TO NPT
PARTIES SHOULD NOT BE FREELY EXTENDED TO PARTIES TO OTHER
AGREEMENTS. COMMENT: MISSION EXPECTS TO OBTAIN COPY OF OPANAL
NOTE SHORTLY AND WILL TRANSMIT SEPARATELY. END COMMENT.

7. FINALLY, THERE WAS SOME DISCUSSION OF PROSPECTS FOR NPT RATIFICATION BY ITALY AND JAPAN. PROTER COMMENTED THAT WE SAW PROGRESS IN ITALY, MATTERS WERE MOVING SLOWLY, BUT WE FELT THAT OPPOSITION TO TREATY WAS NOW LARGELY CENTERED ON BUREAUCRACY, RATHER THAN BEING MAJOR POLITICAL MATTER. ARKADIEV STATED THAT ITALINA FONMIN MORO HAD RECENTLY BEEN IN MOSCOW TO SIGN 10-YEAR TRADE AGREEMENT, AND THAT JOINT COMMUNIQUE ISSUED THERE HAD TOUCHED ON NPT RATIFICATION, STRESSING IMPORTANCE OF NPT AND OF ADHERENCE TO IT. COMMENT: MISSION WOULD APPRECIATE ANYTHING FURTHER THAT DEPT, MOSCOW OR ROME MAY HAVE REGARDING THIS COMMUNIQUE. END COMMENT.

8. SESSION CONCLUDED WITH RATHER ROUTINE REVIEW OF TENTATIVE AGENDA FOR GENERAL CONFERENCE. ARKADIEV INDICATED THAT SOVIETS WOULD MAKE STATEMENT ALONG USUAL LINES REGARDING PROGRAM AND BUDGET, INCLUDING USUAL PRAISE FOR ACTIVITIES RELATING TO INIS, SAFEGUARDS AND ENVIRONMENT BUT INCLUDING AS USUAL SOME STRONG WORDS ABOUT UNPRODUCTIVE AND UNNECESSARY EXPENSES. REGARDING FINANCING OF TA, ARKADIEV STATES USSR QUOTE WILL BE AGAINST UNQUOTE ANY NEW STUDIES OR ANY FURTHER RETURN OF MATTER TO BOARD; SOVIETS COULD ACCEPT GC RES EXPRESSING SATISFACTION WITH SECRETARIAT STUDY AND/OR WITH FACT THAT IT HAD BEEN MADE, BUT WOULD NOT GO BEYOND THIS. HE CONFIRMED THAT GDR WOULD BE EE CANDIDATE FOR BOARD SEAT BEING VACATED BY CZECHSLOVAKIA, AND REMARKED THAT REMAINDER OF AGENDA APPEARED TO HOLD NO SURPRISES BUT THAT NO ONE HAD HEARD FROM PAKISTAN YET. FINALLY, ON CREDENTIALS, HE SAID THAT USSR WOULD MAKE ITS USUAL RESERVATION ON CREDENTIALS OF TWO DELS. COMMENT: THIS PART OF DISCUSSION TOOK FORM OF RUNDOWN OF EVERY AGENDA ITEM, WITH RUNNING COMMENTARY, BY ARKADIEV. ONLY ITEM ON AGENDA WHICH HE DID NOT MENTION (EVEN INCLUDING SUCH ITEMS AS MOMENT OF SILENCE AT OPENING AND CLOSING OF GC) WAS ITEM FOR NEW MEMBER SHIP APPLICATIONS, UNDER WHICH GC WILL CONSIDER NORTH KOREA'S LIMITED OFFICIAL USE

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APPLICATION; HE DID NOT SAY A WORD ABOUT LATTER SUBJECT. ALSO, NORMAL SOVIET PATTERN IN PAST HAS BEEN RESERVATION AS TO CREDENTIALS OF THREE DELEGATIONS, SOUTH KOREA, SOUTH VIETNAM AND ISRAEL. ARKADIEV'S STATEMENT THAT USSR WOULD HAVE RESERVATIONS ON TWO SETS OF CREDENTIALS APPEARED TO BE VERY DELIBERATE ON HIS PART, AND NOT SLIP OF THE TONGUE OR MEMORY. MISSION FINDS IT RATHER HARD TO CONCEIVE THAT USSR WILL DROP ITS RESERVATIONS ON EITHER SOUTH VIETNAM OR ISRAEL, AND FEELS THAT THIS INDICATES THAT USSR AND OTHER SOCIALIST STATES INTEND TO TAKE A VERY LOW PROFILE ON SOUTH KOREAN QUESTION AT THIS YEAR'S GC, PENDING NORTH KOREAN ADMISSION. END COMMENT. PORTER

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